

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

AEC-05 CIAE-00 H-01 INR-05 IO-10 L-02 NSAE-00 OIC-02

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FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 0703

SECDEF WASHDC IMMEDIATE

INFO USMISSION NATO IMMEDIATE

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

S E C R E T MBFR VIENNA 0462

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SUGGESTION FOR FURTHER NAC DISCUSSION OF EASTERN
FREEZE PROPOSAL

REF: A) USNATO 6648; B) MBFR VIENNA 0455

1. AS INDICATED IN REF (A), CONCERN WAS EXPRESSED BY
BELGIAN, NETHERLANDS, FRG, ITALIAN, DANISH AND CANADIAN
REPS DURING NAC DISCUSSION OF NOVEMBER 29 OVER POSSIBILITY
OF ADVERSE PUBLIC REACTION IN THEIR COUNTRIES IF ALLIES
REJECTED OUT OF HAND EASTERN FREEZE PROPOSAL OF
NOVEMBER 26. SOME PERMREPS EXPRESSED INTEREST IN AN
ALLIED COUNTER PROPOSAL AS THE BEST WAY OF HANDLING
THIS PROBLEM. UK AND FRG REPS HERE REFLECT
THESE CONCERNS AND STATE THEIR AUTHORITIES ARE INTERESTED

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IN COUNTER PROPOSAL.

2. WE ATTACH HIGHEST IMPORTANCE TO GIVING EAST A DEFINITIVE WESTERN REPLY OF SOME KIND PRIOR TO THE CHRISTMAS BREAK IN THE VIENNA NEGOTIATIONS ON DECEMBER 12. FOR THE ALLIES NOT TO REPLY UNTIL AFTER BREAK WOULD BE DEMONSTRATION OF ALLIED DISUNITY AND WOULD PERMIT EAST TO HAVE MONOPOLY OVER PUBLICITY FOR ITS PROPOSAL. THIS VIEW IS SHARED BY UK AND FRG REPS HERE.

3. IN VIEW OF THE SHORT TIME AT DISPOSAL OF NATO, UK, FRG AND US REPS THOUGH IT WOULD BE HELPFUL TO DEVELOP DRAFT LANGUAGE FOR NAC GUIDANCE TO THE AD HOC GROUP FOR THE EVENT THAT THE ALLIANCE DECIDES TO MAKE A COUNTER PROPOSAL AND ON NOVEMBER 30 DEVELOPED DRAFT TEXT BELOW.

4. THE DRAFT TEXT IS NOT INTENDED EITHER AS THE ACTUAL TEXT OF THE PROPOSED PARALLEL DECLARATIONS NOR TO COVER THE ENTIRE CONTENT OF SUCH DECLARATIONS. RATHER, IT ADDRESSES THE MAIN POINTS OF ALLIED INTEREST. SPECIFIC ALLIED INTERESTS, SUCH AS AN EXCEPTION FOR THE REFORGER EXERCISE OR TREATMENT OF THE HUNGARIAN ISSUE, WOULD BE INCLUDED IN ACTUAL DRAFTING AND ARE NOT PRECLUDED BY THE FORMULATION OF THE PRESENT DRAFT, WHICH DELIBERATELY AVOIDS BEING COMPREHENSIVE.

5. BEGIN TEXT OF DRAFT NAC GUIDANCE TO THE AD HOC GROUP:

WITH REGARD TO THE WARSAW PACT PROPOSAL OF NOVEMBER 26 FOR A FREEZE ON THE ARMED FORCE MANPOWER OF DIRECT PARTICIPANTS IN THE REDUCTION AREA, ALLIED REPRESENTATIVES IN VIENNA ARE AUTHORIZED TO MAKE THE FOLLOWING POINTS TO WARSAW PACT REPRESENTATIVES:

THE WESTERN ALLIES ARE WILLING TO CONSIDER A FREEZE ON GROUND AND AIR MANPOWER OF NATO AND THE WARSAW PACT IN THE AREA OF REDUCTIONS IF THE WARSAW PACT PARTICIPANTS ARE PREPARED TO AGREE THAT DECLARATIONS ON THIS SUBJECT WOULD INCLUDE ALL OF THE FOLLOWING

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POINTS:

A. EACH SIDE WOULD DECLARE ITS INTENTION NOT TO EXCEED THE OVERALL NUMERICAL TOTAL OF ITS GROUND AND AIR FORCE MANPOWER IN THE AREA OF REDUCTIONS, WHICH TOTAL WOULD HAVE TO BE AGREED, AND SPECIFIED IN ITS DECLARATION.

B. THESE DECLARATIONS WOULD REMAIN IN EFFECT FOR THE PERIOD ENDING 31 DECEMBER 1975 OR UNTIL THE CONCLUSION OF A REDUCTION AGREEMENT, IF THAT IS EARLIER.

C. EACH SIDE WOULD STATE ITS DETERMINATION TO CONTINUE ITS EFFORTS TO AGREE ON REDUCTIONS WHICH WOULD SERVE THE OBJECTIVES OF BRINGING ABOUT A MORE STABLE RELATIONSHIP IN CENTRAL EUROPE AND STRENGTHENING PEACE AND SECURITY IN EUROPE.

D. EACH SIDE WOULD STATE THAT THESE DECLARATIONS WOULD NOT PREJUDICE THE TERMS OF POSSIBLE REDUCTION AGREEMENTS.

END TEXT OF NAC GUIDANCE.

6. RECOMMENDATION: WE SUGGEST THAT WASHINGTON AGENCIES MAY WISH TO INCORPORATE A TEXT ON THESE LINES IN THEIR GUIDANCE TO USNATO. UK AND FRG REPS HERE ARE MAKING PARALLEL RECOMMENDATIONS TO THEIR AUTHORITIES. RESOR

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